JERSEY RESOLUTION & DEPOSITORS COMPENSATION AUTHORITY

Consultation Paper 2026/02

JDCS Annual Holdings Return

Issued: XX August 2026

Glossary of terms

Defined terms are indicated throughout this document as follows:

Bank	A person registered to carry on deposit-taking business in or from within Jersey under the Banking Law; or A company incorporated under the Companies Law that is a Holding Company or a Subsidiary of a person so registered.
Banking Law	Banking Business (Jersey) Law 1991
Companies Law	Companies (Jersey) Law 1991
CSL	Community Savings Ltd
Holding Company	Has the meaning given by Article 2(4) of the Companies Law
Jersey Bank	A person registered to carry on deposit-taking business in or from within Jersey under the Banking Law
JDCS	Jersey Bank Depositors Compensation Scheme
JFSC	Jersey Financial Services Commission
JRDCA	Jersey Resolution and Depositors Compensation Authority
Resolution Law	Bank (Recovery, Resolution and Depositors' Compensation) (Jersey) Law 2017, as amended
Subsidiary	Shall be construed in accordance with Article 2 of the Companies Law

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1 Executive Summary

1.1 Overview

1.1.1 The JRDCA is established as Jersey's bank resolution authority, under the Resolution Law, to minimise the impact of the failure of a Jersey Bank and to ensure public funds are protected. The JRDCA's remit also includes administration of the Jersey Bank Depositors Compensation Scheme (JDCS).

1.1.2 The Resolution Law requires that Jersey Banks and Community Savings Ltd (CSL) submit an Annual Holdings Return to the JRDCA within 28 days of each calendar year end. The Resolution Law sets out certain minimum requirements for the Annual Holdings Return and gives us the power to specify the form of the return and any additional information to accompany the return.

1.1.3 The first calendar year end to which this requirement applies is 31 December 2026, with Jersey Banks and CSL required to submit their Annual Holdings Returns by close of business on 28 January 2027.

1.1.4 This consultation sets out our proposed template Annual Holdings Return and a draft Notice with accompanying guidance to ensure Jersey Banks and CSL are comfortable with our proposals.

1.1.5 In the longer term we plan to integrate the Annual Holdings Return into the JFSC's prudential reporting requirements. However, a standalone template will remain usable for both CSL and ad-hoc submissions.

1.2 Consultation

1.2.1 Comments are invited from interested parties on the proposals by **no later than 31 October 2026**.

1.2.2 Comments should be sent by email to Isaac Tsang at: info@jrdca.org.je

1.2.3 Whilst we encourage respondents to provide comments directly to us, should you wish to submit comments anonymously, please provide comments via Jersey Finance Limited (JFL). Please submit comments **by 31 October 2026** to Tim Hart at: timothy.hart@jerseyfinance.com

1.3 Next steps

1.3.1 We will review and consider all feedback received. Where appropriate, we will amend the Annual Holdings Return template, Notice and associated guidance.

1.3.2 It is intended that a Feedback Paper will be issued in November 2026 along with final versions of the Annual Holdings Return template. Additionally, the final Notice and associated guidance will be published on our website.

2 Consultation on our proposed Annual Holdings Return for the JDCS

2.1 Overview

2.1.1 Article 142ZQ of the Resolution Law requires that Jersey Banks and CSL submit an Annual Holdings Return to the JRDCA within 28 days of each calendar year end. It sets out the minimum requirements for the Annual Holdings Return and gives us the power to specify (by published notice) the form of the return and any additional information to accompany the return.

2.1.2 The first calendar year end to which this requirement applies is 31 December 2026, with Jersey Banks and CSL required to submit their Annual Holdings Returns by close of business on 28 January 2027.

2.1.3 We propose issuing an Annual Holdings Return template and a Notice with associated guidance to facilitate compliance with the Resolution Law and ensure accuracy of reporting.

2.1.4 We propose requiring additional information to disaggregate certain of the required information between Jersey Resident Eligible Depositors and Non-Jersey Resident Eligible Depositors. This more granular information will assist us in assessing the impact of a possible bank failure and is consistent with information we have previously requested from Jersey Banks.

2.1.5 We propose that our template Annual Holdings Return will be incorporated into JFSC prudential return templates – in line with Jersey Banks' general preference for us to utilise JFSC data collection capabilities where possible.

2.1.6 This consultation seeks the views of Jersey Banks and CSL in respect of:

2.1.6.1 Our proposed Annual Holdings Return template;

2.1.6.2 Our proposed Notice;

2.1.6.3 Our proposed guidance on completing the Annual Holdings Return (set out in an appendix to the Notice); and

2.1.6.4 Our plans to integrate the Annual Holdings Return template into JFSC prudential returns.

2.2 Who will be affected by the proposals?

2.2.1 The proposals set out in this consultation paper will impact Jersey Banks and CSL.

2.2.2 The impact on Jersey Banks is expected to be minimal since most of the information set out in our proposed Annual Holdings Return is information that has previously been included in prudential returns submitted to the JFSC and remaining information has previously been provided to the JRDCA as part of other data collection processes.

2.2.3 The impact on CSL will be more significant and the JRDCA will work with it to ensure it is able to provide the required information.

2.3 Responding to the consultation

2.3.1 Comments are invited from interested parties on the proposals by **no later than 31 October 2026**.

2.3.2 Comments should be sent by email to Isaac Tsang at: info@jrdca.org.je

2.3.3 We encourage respondents to respond to all relevant questions; however this is not mandatory.

2.3.4 We encourage responses on a named basis as this will enable bilateral dialogue on the feedback provided.

2.3.5 Should you wish to submit comments anonymously, please provide comments via JFL. JFL will then submit your anonymised comments to the JRDCA. Comments should be submitted to JFL **by 31 October 2026**. The JFL contact is Tim Hart at: timothy.hart@jerseyfinance.com

2.3.6 Unless otherwise requested by the respondent, we will aggregate responses and paraphrase them on an anonymised basis for the purposes of producing a Feedback Paper. If a sufficient volume of responses is received, a list of respondents will be published in an appendix to the Feedback Paper.

2.4 Next steps

2.4.1 We will review and consider all feedback received. Where appropriate, we will amend the Annual Holdings Return template, Notice and associated guidance.

2.4.2 It is intended that a Feedback Paper will be issued in November 2026 along with final versions of the Annual Holdings Return template. Additionally, the final Notice and associated guidance will be published on our website.

3 The JRDCA

3.1 Overview

3.1.1 The JRDCA is established under the Resolution Law to minimise the impact of a bank failure and to ensure public funds are protected. Our remit also includes administration of the Jersey Bank Depositors Compensation Scheme (JDCS).

3.1.2 We play a key role in upholding Jersey's status as a leading international finance centre by:

3.1.2.1 reducing the risk of financial loss due to bank failure;

3.1.2.2 protecting and enhancing the reputation and integrity of Jersey; and

3.1.2.3 considering the best economic interests of Jersey.

3.2 Our functions

3.2.1 Article 7 of the Resolution Law sets out our statutory responsibilities to:

3.2.1.1 make preparations to facilitate the resolution of Banks;

3.2.1.2 administer the resolution of Banks;

3.2.1.3 carry out such functions in relation to Bank resolution or recovery or such incidental or ancillary matters as are required or authorised by the Resolution Law or the Regulations;

3.2.1.4 administering the JDCS in a prudent and economical manner, including:

- establishing and maintaining arrangements in readiness for the possibility of a bank being declared in default;
- paying depositors' compensation in a timely manner, if necessary;
- ensuring that Banks comply with their obligations under the Resolution Law in relation to the JDCS; and

3.2.1.5 carry out such other functions as are conferred on it by the Resolution Law or any other enactment.

3.3 Guiding principles

3.3.1 Article 8 of the Resolution Law provides that, in exercising our functions, we may take into account any appropriate matter, but that we should have particular regard to:

3.3.1.1 the reduction of the risk to the public of financial loss due to the financial unsoundness of a Bank;

3.3.1.2 the protection and enhancement of the reputation and integrity of Jersey in commercial and financial matters; and

3.3.1.3 the best economic interests of Jersey.

3.3.2 In exercising our functions relating to the JDCS, we must have regard to the objectives of:

3.3.2.1 protecting the interests of eligible depositors; and

3.3.2.2 contributing to financial stability in Jersey.

3.3.3 When exercising our functions we must ensure that the JRDCA is administered in a prudent and economic manner and that we use our resources efficiently and effectively.

4 Proposed Annual Holdings Return for the JDCS

4.1 Overview of applicable Resolution Law requirements

4.1.1 Following amendments effective 1 April 2026, Article 142ZQ of the Resolution Law sets out a requirement that Jersey Banks and CSL must provide the JRDCA with an Annual Holdings Return within 28 days of the end of each calendar year.

4.1.2 Article 142ZQ sets out the required content of Annual Holdings Returns.

4.1.3 It also provides for the JRDCA to set out (by published notice) the form of the return, additional information to be included in the return, and to allow for the return to be submitted via a third party.

4.1.4 The first calendar year end to which this requirement applies is 31 December 2026, with Jersey Banks and CSL required to submit their Annual Holdings Returns by close of business on 28 January 2027.

4.1.5 Jersey Banks and CSL may also send updated returns to the JRDCA if the value of its Eligible Deposits reduces by at least 10% since its last Annual Holdings Return.

4.2 Our proposed Annual Holdings Return, Notice and associated guidance

4.2.1 To facilitate compliance with the Annual Holdings Return requirements of the Resolution Law we have developed an Excel reporting template and a draft Notice and associated guidance for completing the template.

4.2.2 These documents will help ensure accuracy of reporting by Jersey Banks and CSL.

4.2.3 To minimise the impact on Jersey Banks, the Annual Holdings Return template is largely consistent with existing prudential reporting requirements of the JFSC.

4.2.4 We have limited the additional accompanying information to disaggregating certain of the required information between Jersey Resident Eligible Depositors and Non-Jersey Resident Eligible Depositors. This disaggregation is consistent with information previously requested from Jersey Banks to enable us to more fully assess the impact of a potential bank failure. We believe that Jersey Banks should be able to provide this disaggregated data relatively easily with minimal system enhancements.

4.2.5 Whilst including this additional information increases the level of information requested from Jersey Banks, it will reduce the need for ad-hoc information requests and, when accompanied with the future proposals set out in section 4.3 below, it will align with Jersey Banks' general preference for us to utilise JFSC data collection capabilities where possible.

4.2.6 We will work with CSL to ensure that it is able to reliably provide the required data.

4.2.7 Therefore, overall, we believe the benefits to the JRDCA of including this additional information in the Annual Holdings Return template outweigh the cost to Jersey Banks and CSL.

4.3 Future proposals

4.3.1 We recognise that Jersey Banks would prefer that, wherever possible, we align our regular data collection requirements with those of the JFSC and leverage its data collection capabilities.

4.3.2 Accordingly, we have been working with the JFSC to incorporate the Annual Holdings Return into its prudential reporting requirements.

4.3.3 The JFSC is currently undergoing a project to update its prudential returns, and our proposed Annual Holdings Return will be incorporated into these updated prudential returns as part of this process.

4.3.4 It is expected that this will be in place for Jersey Incorporated Banks prior to the end of 2027. If possible, the JFSC's template for Jersey Branches of Overseas Incorporated Banks will be updated at the same time[1].

4.3.5 In any case, we will need to maintain a standalone template to permit CSL to submit its Annual Holdings Return each year and to allow Jersey Banks the option of submitting updated returns to us (in accordance with Article 142ZQ(3)).

4.3.6 To facilitate the above, the associated Notice will need to be amended during 2027, particularly to allow Jersey Banks the option of submitting their Annual Holdings Returns to us via the JFSC (as permitted by Article 142ZQ(4)(c)).

[1] If this is not possible, it will be integrated at the earliest possibility, and our standalone template will remain usable in the meantime.

5 Consultation Questions

The table below sets out the questions that we are seeking feedback on.

Question	Question
1:	Are you comfortable with our proposed Annual Holdings Return template? If not, please explain why not.
2:	Are you comfortable with our proposed Notice? If not, please explain why not.
3:	Are you comfortable with our proposed guidance for completing the Annual Holdings Return? If not, please explain why not.
4:	Are you comfortable with our proposals to incorporate the Annual Holdings Return into JFSC prudential returns? If not, please explain why not.

Appendix A: List of representative bodies and other persons who have been sent this consultation

1.1 All persons registered to carry on deposit-taking business in or from within Jersey under the Banking Law

1.2 Jersey Bankers Association

1.3 Community Savings Ltd

1.4 Jersey Financial Services Commission

1.5 Government of Jersey

Appendix B: Draft Annual Holdings Return template

Our draft Annual Holdings Return template is appended as a separate document.

Appendix C: Draft Notice and associated guidance

Our draft Notice and associated guidance are appended as a separate document.